PEARSON, J.

UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF OHIO EASTERN DIVISION

ELLIOTT BUCKNER,)
Plaintiff,) CASE NO. 4:13cv2469
v.)) JUDGE BENITA Y. PEARSON
UNITED STATES,)) MEMODANDUM OF ODINION AND
Defendant.) <u>MEMORANDUM OF OPINION AND</u>) <u>ORDER</u> [Resolving <u>ECF Nos. 35</u> ; <u>40</u> ; <u>47</u>]

Pending before the Court is Defendant United States of America's Motion to Dismiss

First Amended Complaint (ECF No. 35) and Plaintiff Elliott Buckner's Motion Seeking

Summary Judgment on U.S. Motion to Dismiss Complaint. ECF No. 40. United States

Magistrate Judge Kathleen B. Burke prepared a report in accordance with 28 U.S.C. §

636(b)(1)(B) and recommended that Defendant's Motion to Dismiss be granted and Plaintiff's

Motion Seeking Summary Judgement be denied. ECF No. 46. Plaintiff filed timely objections
to the report and recommendation. ECF No. 47. The Court has reviewed the above filings, the
relevant portions of the record, and the governing law. For the reasons provided below, the

Court overrules Plaintiff's objections and adopts the report and recommendations of the
magistrate judge.

I. Factual and Procedural Background

Plaintiff has been in the custody of the United States Bureau of Prisons since July 9, 2009. ECF No. 33 ¶ 6. Plaintiff entered BOP's custody with a pre-existing injury caused by a

bullet lodged in his neck. ECF No. 33 ¶ 5.

Plaintiff alleges that he contracted a MRSA/Staph infection in September 2009 while incarcerated in the Allenwood, Pennsylvania BOP facility. *Id.* ¶ 9a. The infection, initially located under his arms and buttocks, spread following an unsuccessful attempt to treat the infection with antibiotics and caused cysts to develop on the site of his pre-existing neck injury. *Id.* ¶ 9b–9d. Plaintiff alleges that a specialist recommended that Plaintiff receive a fistulagram to treat the cysts, but that he left Allenwood in September 2011 without having received the recommended treatment. *Id.* ¶ 9e–9g.

In September 2011, Plaintiff was transferred to the BOP facility in Terre Haute, Indiana.

**Id. ¶ 10a*. Plaintiff informed the medical staff at Terre Haute that he was suffering from a MRSA/Staph infection, for which the staff initially prescribed Plaintiff antibiotics, but were later discontinued. **Id. ¶ 10b*. Plaintiff also alleges that the Terre Haute medical staff did not treat Plaintiff's infected neck wound or approve the fistulagram procedure, despite being aware of diagnoses made at Allenwood. **Id. ¶ 10d–10e*.

In addition to the ailments stemming from a MRSA/Staph infection, Plaintiff alleges that he saw a physical therapist in November 2011 for an injury to his left hand. <u>Id. ¶10g.</u>

According to Plaintiff, the therapist recommended that Plaintiff receive a splint for his left hand and participate in physical therapy. <u>Id. ¶10g-10h</u>. Plaintiff alleges that he did not receive the needed splint until September 2012, and that he did not receive any physical therapy during his stay at Terre Haute. <u>Id.</u> Finally, Plaintiff alleges that he experienced loss of hearing in his left ear, the ability to taste, has suffered reduced mobility, muscle spasms, and complications with the

toes and muscles in his left foot while incarcerated at Terre Haute. ECF No. 33 ¶¶ 10f, 10i.

Plaintiff filed an administrative claim on November 13, 2012. *Id.* ¶ 3a. Plaintiff's administrative claim was denied on May 10, 2013. Id. Plaintiff filed this instant lawsuit on November 6, 2013 (ECF No. 1), and the Court referred the case to the assigned magistrate judge for the preparation of a report and recommendation. ECF No. 15. Plaintiff filed a First Amended Complaint on February 3, 2015, which states five claims under the Federal Tort Claims Act (FTCA). Claim One asserts that personnel at Allenwood "failed to provide a safe and sanitary facility, leading to contraction of MRSA/Staph." ECF No. 33 at 6. Claim Two asserts that the medical staff at Allenwood and Terre Haute failed to treat Plaintiff's pre-existing bullet wound with "a reasonable degree of medical skill" due to a delay in diagnosing and treating the cysts around the site of the wound. *Id.* at 6–7. Claim Three asserts that "medical staff at all federal facilities fail[ed] to provide medically necessary physical therapy," resulting in "a degredation [sic] of range of motion and mobility." *Id.* at 7. Claim Four asserts that Defendant failed to provide an arm splint and leg apparatus for Plaintiff's arm and leg pain, resulting in pain, discomfort, and reduced range-of-motion and mobility degradation. *Id.* at 7–8. Claim Five asserts that Defendant "has been deliberately indifferent to Plaintiff's serious medical needs resulting in 8th Amendment violations." *Id.* at 8.

Defendant moved to dismiss Plaintiff's First Amended Complaint. <u>ECF No. 35</u>. Plaintiff filed a response. <u>ECF No. 37</u>. Defendant replied. <u>ECF No. 39</u>. Plaintiff filed a pleading titled "Motion Seeking Summary Judgment on U.S. Motion to Dismiss Complaint" (<u>ECF No. 40</u>), which the magistrate judge construed as a supplemental filing to Plaintiff's opposition. <u>ECF No. 40</u>)

46 at 2 n.3.

The magistrate judge recommended granting Defendant's Motion to Dismiss (ECF No. 35) and denying Plaintiff's Motion for Summary Judgment (ECF No. 40). ECF No. 46. The magistrate judge recommended dismissing Claim One with prejudice because Plaintiff failed to bring the negligence claim within the FTCA's two-year limitations period. 28 U.S.C. § 2401(b). The magistrate judge recommended dismissing Claims Two, Three, and Four without prejudice because Plaintiff did not file a Certificate of Merit ("COM") as required by Pennsylvania law for medical malpractice claims (ECF No. 46 at 20), but also recommended that the Court allow "prospective equitable tolling of the statute of limitations provided that Buckner refiles his medical malpractice claims within sixty days of the entry of dismissal with an accompanying certificate of merit." *Id.* at 23. The magistrate judge recommended dismissing Claim Five with prejudice because the United States had not waived sovereign immunity as to constitutional torts. *Id.* at 22.

Plaintiff's timely objections followed. ECF No. 47.

II. Standard of Review for a Magistrate Judge's Report and Recommendation

When objections have been made to a magistrate judge's Report and Recommendation, the district court's standard of review is *de novo*. Fed. R. Civ. 72(b)(3). A district judge:

must determine *de novo* any part of the magistrate judge's disposition that has been properly objected to. The district judge may accept, reject, or modify the recommended disposition; receive further evidence; or return the matter to the magistrate judge with instructions.

<u>Id.</u> Near verbatim regurgitation of the arguments made in earlier filings are not true objections.

When an "objection" merely states disagreement with the magistrate judge's suggested

F.Supp. 2d 620, 632 (N.D. Ohio 2008), rev'd on other grounds, 617 F.3d 833 (6th Cir. 2010).

Such "general objections" do not serve the purposes of Fed. R. Civ. P. 72(b). See Jones v.

Moore, No. 3:04CV7584, 2006 WL 903199, at *7 (N.D. Ohio April 7, 2006). "A party who files objections to a magistrate [judge]'s report in order to preserve the right to appeal must be mindful of the purpose of such objections: to provide the district court 'with the opportunity to consider the specific contentions of the parties and to correct any errors immediately." Id. (citing U.S. v. Walters, 638 F.2d 947, 949–50 (6th Cir. 1981)).

III. Analysis

Plaintiff has lodged two objections to the report and recommendation:

- 1. The Supreme Court decision in *Kwai Fun Wong*, [135 S. Ct. 1625 (2015)] infra, allows equitable tolling for the negligence claim, too, so that the negligence claim should not be dismissed.
- 2. The medical malpractice claims should not be dismissed for failing to file a certificate of merit; there is no instance anywhere in in our jurisprudence where a Certificate of Merit was required for a soveriegn [sic] entity as opposed to an "actual" doctor or medical professional.

ECF No. 47 at 1–2. For the reasons that follow, neither objection has merit.

A. Objection to the Equitable Tolling of Claim One

Plaintiff first objects to the magistrate judge's recommendation that equitable tolling should not apply to Plaintiff's failure to file Claim One within the FTCA's two-year statute of limitations. <u>ECF No. 47 at 1</u>. Plaintiff asserts that the magistrate judge has misconstrued the source of the negligence in his general negligence claim and argues that the medical staff is responsible for both. <u>ECF No. 47 at 2</u>. Because his "negligence claims are sufficiently

intertwined in the medical aspect of this case," Plaintiff argues that the Court should apply equitable tolling to the general negligence claim in light of a recent Supreme Court decision holding that time limitations under the FTCA were non-jurisdictional and subject to equitable tolling. *See <u>United States v. Kwai Fun Wong, 135 S. Ct. 1625 (2015)</u>.*

The magistrate judge did not misconstrue the source of the alleged negligence. Rather, the magistrate judge correctly distinguished between the alleged negligence that gave rise to Plaintiff becoming infected with MRSA/Staph, and the alleged medical malpractice that occurred subsequent to Plaintiff's infection. ECF No. 46 at 8. Plaintiff alleged that the Allenwood facility's unsanitary conditions led to his MRSA/Staph infection. ECF No. 33 at 6. Under the FTCA, Plaintiff's negligence claim arising from the unsanitary conditions accrued at the time that Plaintiff became infected. United States v. Kubrick, 444 U.S. 111, 120 (1979) (recognizing that "the general rule under the [FTCA] has been that a tort claim accrues at the time of the plaintiff's injury" and not when the plaintiff becomes aware of the injury). This claim accrued in September 2009 (ECF No. 33 ¶ 9a) and is discrete from Plaintiff's allegations that medical staff inadequately treated the cysts on his neck, failed to provide physical therapy, or delayed in giving Plaintiff an arm splint—all of which occurred after Plaintiff had been infected by MRSA. The magistrate judge did not err in distinguishing between the pre-MRSA/Staph infection allegations of unsanitary conditions and the post-infection allegations concerning medical malpractice.

The magistrate judge also correctly found that Plaintiff did not demonstrate an entitlement to equitable tolling on the distinct negligence claim. Plaintiff, as the party seeking equitable tolling, bears the burden of establishing his entitlement to it. *See Robertson v.*

Simpson, 624 F.3d 781, 784 (6th Cir. 2010). To determine whether Plaintiff is entitled to equitable tolling, a court considers five factors: (1) the plaintiff's lack of notice of the filing requirement, (2) the plaintiff's lack of constructive knowledge of the filing requirement, (3) the plaintiff's diligence in pursuing her rights, (4) an absence of prejudice to the defendant, and (5) the plaintiff's reasonableness in remaining ignorant of the particular legal requirement. Jackson v. United States, 751 F.3d 712, 719 (6th Cir. 2014). In this case, Plaintiff's sole argument for applying equitable tolling—the interrelated nature of the negligence and medical malpractice claims (ECF No. 47 at 3)—is insufficient to establish any of the five factors. As the magistrate judge found, Plaintiff did not demonstrate a lack notice or constructive knowledge of the filing requirement; the delay evidences a lack of diligence on Plaintiff's part; and Defendant would be prejudiced by the delay in Plaintiff bringing this negligence claim. ECF No. 46 at 11–12.

Plaintiff does not challenge any of these findings. As such, Plaintiff has not demonstrated an entitlement to equitable tolling. His objection, therefore, is overruled.

B. Objection to the Certificate of Merit Requirement

Plaintiff's second objection relates to the magistrate judge's recommendation that the Court should dismiss Claims Two, Three, and Four without prejudice because Plaintiff did not file a Certificate of Merit ("COM") as required by Pennsylvania law. ECF No. 47 at 3–4. The magistrate judge, applying Pennsylvania substantive law, found that a plaintiff must file a Certificate of Merit for his medical malpractice claims brought against the United States under the FTCA. Pa. R. Civ. P. 1042.3(a). Plaintiff objects to the magistrate judge's reliance on Smith v. United States, 498 F. App'x. 120 (3d Cir. 2012) to conclude that a Certificate of Merit is a

pre-requisite to suit, and argues that "there is no case anywhere where a Certificate of Merit is applied to a sovereign and not a flesh-and-blood professional." ECF No. 47 at 3–4.

Plaintiff is incorrect that *Smith* did not involve a lawsuit against the United States of America; it plainly did. *Smith*, like the instant case, involved an FTCA action alleging medical malpractice against the United States. The Third Circuit affirmed the dismissal of the action on the grounds that the prisoner had failed to file a Certificate of Merit as required by <u>Pa. R. Civ. P.</u> 1042.3(a). In *Smith*, the panel stated:

Pennsylvania law requires a plaintiff alleging medical malpractice to file a COM. The certificate must attest either that an appropriate licensed professional supplied a written statement that there exists a reasonable probability that the care provided fell outside acceptable professional standards, or that expert testimony of an appropriate licensed professional is unnecessary. This requirement is a substantive rule and applies even where, as here, the claim is brought in federal court. Ignorance of the rule does not excuse failure to comply, even for a *pro se* plaintiff.

Smith did not file the required COM, nor did he make a substantial effort to comply with the rule or provide a reasonable excuse for failing to do so. Accordingly, the District Court properly dismissed his FTCA malpractice claim without prejudice.

Smith, 498 F. App'x at 121–22 (citations omitted). Plaintiff's case is indistinguishable from Smith. Plaintiff has not filed a Certificate of Merit for his medical malpractice claims, a necessary prerequisite for bringing a lawsuit for medical malpractice under Pennsylvania law. Accordingly, the magistrate judge correctly concluded that Plaintiff was required to file a Certificate of Merit for his medical malpractice claims. Plaintiff's objection is therefore overruled, and the Court adopts the magistrate judge's recommendation that Claims Two, Three, and Four are dismissed without prejudice to Plaintiff subsequently filing another lawsuit for Claims Two, Three, and Four that is properly supported with a Certificate of Merit.

IV. Conclusion

Based on the forgoing, the Court hereby grants Defendant's Motion to Dismiss First

Amended Complaint (ECF No. 35) and denies Plaintiff's Motion Seeking Summary Judgment on

U.S. Motion to Dismiss Complaint. ECF No. 40. Plaintiff's general negligence (Claim One) and

constitutional tort (Claim Five) claims are dismissed with prejudice. Plaintiff's claims for

medical malpractice (Claims Two, Three, and Four) are dismissed without prejudice. The Court

also adopts the magistrate judge's recommendation and allows for prospective equitable tolling

of the statute of limitations with respect to Plaintiff's medical malpractice claims, provided that

Plaintiff files another lawsuit, along with a Certificate of Merit as required by Pa. R. Civ. P.

1042.3(a), within sixty days of the entry of dismissal in this action.¹

IT IS SO ORDERED.

August 21, 2015	/s/ Benita Y. Pearson
Date	Benita Y. Pearson
	United States District Judge

¹ In so doing, the Court reiterates that the prospective equitable tolling only applies to Plaintiff reasserting the same medical malpractice claims alleged in this lawsuit within sixty days. The equitable tolling does not apply to any other medical malpractice claims not alleged in his First Amended Complaint. Nor does equitable tolling apply to any of the claims in this action that the Court has dismissed with prejudice. *See* ECF No. 46 at 23 n.23.